# UNITED STATES OF AMERICA U.S. DEPARTMENT OF COMMERCE NATIONAL OCEANOGRAPHIC AND ATMOSPHERIC ADMINISTRATION

IN RE:

:

Proposed Waiver and Regulations

Governing the Taking of : Docket No. 19-NMFS-0001

Eastern North Pacific Gray

Whales by the Makah Tribe : RIN: 0648-BI58 and

RIN: 0648-XG584

:

REPORTER'S OFFICIAL TRANSCRIPT OF PROCEEDINGS
NOAA ADMINISTRATIVE PROCEEDING
HEARING ON RULEMAKING
DAY 6 of 6

Jackson Federal Building 915 Second Avenue Seattle, Washington Thursday, November 21, 2019

# **BEFORE:**

THE HONORABLE GEORGE J. JORDAN ADMINISTRATIVE LAW JUDGE

### Also Present:

Heather L. MacClintock, Esquire, Attorney Advisor Chang Zhou, Esquire, Attorney Advisor

# Timekeeper:

Joseph Heckwolf, Attorney Advisor, NOAA

Sally Sybert Gessner, CER Official Court Reporter, Administrative Law Judge Office Baltimore, Maryland 21202-4022

#### **APPEARANCES:**

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Chris McNulty

# FOR THE MAKAH TRIBE:

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By: Brett Sommermeyer, Esquire Catherine Pruett, Esquire Darius Fullmer, Esquire

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By: Margaret Owens

# PROCEEDINGS

2	(Start time 09:30.)
3	THE COURT: All right, we are on the record
4	for the final session of the proposed waiver and
5	regulations governing the taking of North Pacific Gray
6	Whales by the Makah Indian Tribe, docket #19-NMFS-0001
7	Again, I'd like to just make sure the partie
8	are all here for NMFS?
9	MS. BEALE: Present.
10	THE COURT: The Makah?
11	MR. GRUBER: Present.
12	THE COURT: MMC?
13	MR. GOSLINER: Present.
14	THE COURT: AWI?
15	MR. EUBANKS: Present.
16	THE COURT: Sea Shepherd?
17	MR. SOMMERMEYER: Present.
18	THE COURT: And Peninsula?
19	MS. OWENS: Present.
20	THE COURT: Okay. All right. Okay, the
21	purpose for today's hearing is to just to make sure we
22	are all on the same page as to the next phase of the
23	hearing which will be the sections that I am mostly
24	concerned will be 50 C.F.R. 228.19 and 20. And the
25	main issue is about \$ 228 10 which is the argument

And again, the parties here wanted all of us to have
written arguments versus oral arguments at the end of
the hearing.

So we are going down with (b) in the Section. Now § 228.19(b) does not use the term party, it used the term interested person. So what I'm going to do because it allows interested person to file comments on the record. Now what we will do is we will, when the transcript is ready which we are assuming will be about the 16<sup>th</sup> of December and we will arrange with NOAA to publish a notice in the *Federal Register* giving interested persons thirty days to file any comments.

We will use the language, we will take the language right out of (b). Now it also allows them to file proposed rules and waiver including argument, comments on the proposed rules and waiver including proposed finding and conclusions and written arguments or briefs. I doubt any one of the interested persons will be doing that, but again, that is what I would hope from the parties if the parties wish they can do that. Now under the APA I have to rule on those. So I will. And again, but the main part will be your brief. And any proposed findings please cite directly to the transcript as best as possible for your authorities for why I should be making particular findings.

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MR. SOMMERMEYER: Your Honor?
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              THE COURT: Yes.
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              MR. SOMMERMEYER: Is it, did we not agree on
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    45 days?
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              THE COURT: Oh no.
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              MR. SOMMERMEYER: Okay.
              THE COURT: I was saying for interested
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    persons.
              MR. SOMMERMEYER: Okay, thank you.
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              THE COURT: For interested persons we are
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    going to publish in the Federal Register and give them
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    30 days to file comments.
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              MR. SOMMERMEYER: Oh, I thought the 45 days
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14
    applied to both to the comments.
              THE COURT: And 45 days for the parties.
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    Once the record is ready the parties will be able to,
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    we have agreed to 45 days for the parties. Now, can
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    make 45 days for both interested persons and parties if
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19
    you wish.
              MR. SOMMERMEYER: Yeah, that would be -- that
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    was my understanding, or Sea Shepherd's understanding
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    that the 45 days applied to both interested persons and
    the parties.
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              THE COURT: Again, it doesn't. When it, all
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it says is, "A reasonable period of time". And that's

- one of the reasons that we are going to have the
- 2 discussion. We could make that reasonable period of
- 3 | time, again, for outside comments as well as inside
- 4 | comments. It can be 45 or 60 days, and that's, again,
- 5 | in a major rule-making it would normally be 90 days, or
- 6 | 60 or 90 days in a major rule-making. Normal rule-
- 7 makings it's either 30 or 45.
- 8 | But again, I'm treating this for purposes of comment
- 9 I'm trying to treat this as a rulemaking as possible.
- 10 So, I have no problem making it 45 days for both.
- MR. SOMMERMEYER: Thank you.
- 12 THE COURT: Is that in agreement? Any issues
- 13 on that?
- MR. McNULTY: Good morning, Your Honor, Chris
- 15 McNulty from NMFS. We agree with Mr. Sommermeyer that
- 16 | in the Hearing Management Proposal you had ruled 45
- 17 days for interested persons in addition to the parties.
- 18 Having heard the Court's suggestion of 30 days for
- 19 interested persons, we think it would make sense
- 20 potentially to stagger those deadlines. So if it was
- 21 to be 30 days for the interested persons, I think it
- 22 | would make sense for the parties to be able to see
- 23 those comments before we submitted anything in writing
- 24 ourselves.
- 25 So maybe one proposal would be 30 days for

- 1 them, for interested persons and an additional 30 days
- 2 for the parties. Though I appreciate the Makah's
- 3 | concern about, you know, too much time dragging on post
- 4 the hearing itself.
- 5 THE COURT: Again, my view is its, because
- 6 | again, we go through, I know we go through two sets of
- 7 comments or several sets. When I make the recommended
- 8 | decision then there's another comment period, and then
- 9 yet another comment period when the decision, after the
- 10 administrator. So, I -- that's one of the reasons we
- 11 | are discussing this. Does that -- Ms. Owens?
- MS. OWENS: I would just ask you to please
- 13 make it the longer for the interested parties to -- I
- 14 mean for the persons, you know, in the public. I think
- 15 they are going to have a harder time going through that
- 16 transcript, a harder time groping with how to submit
- 17 comments. I think more time for them is kind of
- 18 essential.
- 19 THE COURT: Well again, the vast majority,
- 20 I'm assuming the vast majority will be comments on the
- 21 regs, like we would have in a normal notice and comment
- 22 one. I mean, if someone was not here and is reading a
- 23 | cold transcript and the thousands and thousands of
- 24 pages of exhibits I'm not expecting that I'm going to
- 25 | be seeing a significant amount of proposed findings and

- 1 conclusions of law from the public. I'm expecting
- 2 | that's going to be from the parties.
- MS. OWENS: Well I, at least I'd like to ask
- 4 | for the 45 for each if that's as good as we can get, 45
- 5 days for all comments.
- 6 THE COURT: Okay, but again also, NOAA's also
- 7 | raised the issues of staggered in order that the
- 8 | parties who have actually be part of this whole process
- 9 have the ability to maybe apply or raise issues based
- 10 on that. And again, it's open, it's a
- 11 reasonable time, it's my discretion here, so...
- MR. EUBANKS: Yeah, so if I could throw one
- 13 possible compromise would be 45 days for interested
- 14 person especially with the intervening Christmas
- 15 holiday, New Years' Holiday.
- 16 THE COURT: I recognize that we have the
- 17 holidays in here too.
- MR. EUBANKS: So, 45 day, I think, especially
- 19 | since there may be some additional experts who, you
- 20 know, hopefully will be weighing in for the Court and
- 21 | for the parties. And then that staggered 30 day period
- 22 | afterwards for briefs that seems to strike a reasonable
- compromise. So that would be 45 days for interested
- 24 persons, an additional 30 days after that for proposed
- 25 | hearing briefs. And that seems to be about the

shortest possible time that would reasonable under the 1 circumstances. 2 THE COURT: That would give the parties 3 significant time to review the briefs and whatever. I 4 5 was, does that work for NMFS, is that a? 6 MS. BEALE: Could we confer for just a 7 moment? THE COURT: Forty-five, and then at the end 8 of that 45, 30 more days for the parties to file after 9 10 they've been able to review and they would have the opportunity, it would give them more time over the 11 holidays to prepare their proposed findings of fact and 12 then peruse the record that is established which may be 13 larger it may be small to see if there's any benefits 14 that can be brought from then which I would know about 15 in order to, you know, render the best decision. 16 MR. GRUBER: Well, Your Honor just --17 THE COURT: I know the Makah's issues has 18 19 been timing a lot. MR. GRUBER: And in our agreed Hearing 20 Management Order, and again, we are kind of talking 21 22 about altering that. So I'll just remind the Court

Management Order, and again, we are kind of talking about altering that. So I'll just remind the Court that we all agreed that there would be a single deadline for post-hearing submissions both by the parties and interested persons. And that was 45 days

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- 1 after the transcripts have been made available.
- THE COURT: Right.
- MR. GRUBER: So now we are talking about 45
- 4 days and Mr. Eubanks suggested another 30 days, so
- 5 | that's 75. And this is just another example of how in
- 6 | the Tribe's view small delays add up to be, end up
- 7 being significant delays. So we would prefer a tighter
- 8 timeframe. And while we're not saying that we
- 9 absolutely must stick with the earlier agreement, we
- 10 | would like to have this be fairly tight timeframe.
- 11 So in my view, the original proposal that
- 12 NMFS suggested, 30 and then another 30, which is about
- 13 | 15 addition days from that we had agreed prior to the
- 14 hearing would be acceptable. And I think we want to
- 15 make clear what date that timeframe begins on.
- MR. EUBANKS: Again, I just wanted to,
- 17 regardless of how Your Honor rules on this, just to
- 18 have the record reflect that we've already provided
- 19 unrebutted testimony that several leading gray whale
- 20 experts were contacted in this matter and specifically
- 21 | could not provide testimony because of the time
- 22 constraints.
- THE COURT: Um-hmm.
- MR. EUBANKS: That have been imposed here.
- 25 | So we would respectfully request that the court

- provide, you know, the most time possible. We
  recognize that Tribe's concerns. But if this is about
  developing a full record, we would submit that that has
  not been accomplished yet in this case. And I don't
- even know that it could be within the 45 day period forinterested persons.

MS. BEALE: Your Honor, with respect, I object to that characterization of the deadlines. I am not aware that Mr. Eubanks or Animal Welfare Institute requested a delay of the August 6th, 2019 deadline to submit rebuttal testimony. So showing up at this stage and saying that that time wasn't sufficient when they didn't object to it during the timeframe where Your Honor, would have had the benefit of potentially briefing from the parties on whether it was appropriate to extend that deadline, I think is inappropriate.

And to clarify, the regulations do not contemplate submission of additional written testimony, expert or otherwise. And in this stage of the proceedings --

THE COURT: Let me be clear, right now. What we are opening this for is for comment. They can make comments, they can refer to the testimony of record and make proposed findings. Testimony in this matter was closed yesterday. I will, and this has to be, this is

1 an on the record one.

Now, if there's new and credible testimony,
or if in my review I determine that I need new evidence
I will have to re-open the hearing to take new
evidence. So, again, if they wish to file something
they may make comments, they may comment on the record,
they may make their comments as to what they believe is
important.

But, I will not be relying on what they submit to find, make new findings of fact. Because that was not brought here, they were not subject to cross-examination and was not part of the record. But their comments are welcome and their comments could be very illuminating and could help me and that's the whole purpose of notice and comment rule-making.

(Brief pause.)

THE COURT: So, if we did -- 45 days for public plus 15 additional days for the parties?

MR. McNULTY: Your Honor, we would support the Tribe's proposal consistent with what he have suggested which was 30 and 30, so that would be our position, which I think was the Tribe's.

THE COURT: Thirty, in the Federal Register for comments. And again, after those comments are closed 30 additional days for the parties to submit

1 | their full, you know.

Again, I really do not anticipate proposed 2 findings of fact and conclusions of law to be very, to 3 be fully broad based from interested persons. I mean, 5 I'm, it's primarily to make sure that we get the 6 general comments that would be generally there. And that also refers to the -- I think the --7 8 MR. GRUBER: A question about the Federal Register notice, Your Honor. Is that at the time the, 9 your intent would be to issue that notice at the time 10 the transcript was made available to the public? 11 THE COURT: The transcript? We will arrange 12 that, when we know that the transcript -- I'm sorry. 13 14 The other issue was we were looking at 30 days, for the parties, this is a complex transcript. What we are 15 going to put out initially will be the draft transcript 16 and the parties can review it. What we are looking for 17 are just corrections. We believe that we have a solid 18 19 transcript of what occurred here. But if there are typos, errors in names or, I mean, there's a lot of 20 scientific terminology that has been used. There's a 21 22 lot of Makah words that have been used. So, we are thoughtful, we will make sure the parties by email, 23 24 normally we have a transcript and right now we have, our contractor is working to prepare the transcript. 25

But while we are working here I've got, you know, the primary reporter she is preparing parts of it, we have others who we have sent this to and they are preparing it. So when we have this all together and it is in decent form, we will send it out and we will make sure that the parties will probably get it first to help with corrections.

And then we will set a date for publication in Federal Register to so the parties -- and anything, the timing will all go from the date of the Federal Register for the expectations.

MS. OWENS: Oh, Your Honor, during our phone conferences I think it took so long for the Prehearing transcript to come out that there was kind of a, an assumption I thought that these transcripts wouldn't be ready perhaps until after the first, after the holiday season. And that gave me great relief to know that it could be out on December 16th is kind of a shock because it, you know, everything leading up to the holidays is so time consuming and stressful that to do, be preparing already during this end of, the end of December, you know, is going to be really hard. I thought we had talked about bumping these things would be bumped until after the first.

(Inaudible comment)

- MS. OWENS: I know, but this is a place where
  we can have a dialogue.
- MR. EUBANKS: So, if I may.
- THE COURT: Yes.

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- MR. EUBANKS: One other, do you know, for the record we continue, AWI continues to believe that 45 days for interested persons would be most appropriate.
- You know, 30 days to review a very complicated
  transcript. And then to be able to formulate
  responsive and substantive comments is a very difficult
  thing to do. Nevertheless, if the Court is inclined to
  go with the 30 days for interested persons and then an
  additional 30 days for the parties which is think is
- what the Tribe had proposed. We would ask that it not start until after the New Years' holiday.
  - So, you know, the publication in the Federal Register would at least get the transcript out to member of the public so that they have gotten through their Federal holiday period.
- 20 If the Court does not do that, I'd just like 21 to lodge a continuing objection.
- 22 THE COURT: Any position from NMFS? I mean,
  23 if we went the, I mean, right now we can virtually
  24 guarantee a transcript published in the first week of
  25 January, for the public.

1 COURT REPORTER: With corrections.

THE COURT: A corrected transcript.

MS. IMAKI: Your Honor, I think NMFS would

4 | continue to support the proposal of 30 days and 30

5 days. And in terms of when that starts we are prepared

6 to move forward as soon as the Court is ready with the

7 transcripts. So I, we don't see any need for

8 | additional time. And there is no Federal holiday for

9 us, so we'll be in the office (inaudible word).

THE COURT: Right.

that is involved in this matter.

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MR. GRUBER: And Your Honor, I think while the transcript is certainly very important and there was new testimony that came in, a few new exhibits, we've all had the written testimony since at least September 11<sup>th</sup>. And anyone who is contemplating submitting comments could certainly have those available, they are in the reading room. The parties assist in disseminating that information. And from the

Tribe's perspective that's the bulk of the testimony

THE COURT: Again, the only parties that we are talking maybe getting benefits from the, I think NOAA's the one who raised the issue of having, of being able to -- what if we just go, the parties will get the transcripts about the 15<sup>th</sup> of December for their review.

We will publish approximately the first week

of January the record for requesting interested parties

to file comments as well as setting the date of 45 days

from then for the parties and the respondents and

interested persons to file comments.

Now, the Parties will have access to those

Now, the Parties will have access to those comments as they come in, so you can review those comments as they are coming in. So instead of having a period of time for the parties to review, we'll just keep the 45 day comment period for both sides, for both public and parties. But what will happen is the parties with their review, they can start working on their submissions based on the uncorrected transcript and, we will work to get the corrected transcript out for the first week of January.

And one more.

MR. GOSLINER: One potentially complicating factor and that may align, which if we have a continuing resolution for December 20<sup>th</sup>, then we wouldn't start the clock and have the possibility of a shutdown. But that's my question for you, if there is a Government shutdown?

THE COURT: Yes.

MR. GOSLINER: Well, then within that comment period --

THE COURT: As of, my understanding as of

last night the Senate is supposed to be taking up the

CR, or should have taken it up at 11:30 Eastern Time

today, and we don't have one yet, and this President

has not signed one yet.

We also have a problem that if a CR as I anticipate this CR will be issued it expires on the 20th of December. And the last time that happened I had a number, it took me months to get my hearings back in the schedule. So, this could all blow up if there's another shutdown. I will set up a contingency plan for the day of this, we will get -- we will do our best to get this out before the 20th with an email to the parties which will lay out if there is a shutdown that's going to create a delay.

It will still be, we have to give the interested persons 45 days from whenever we get back and can publish the *Federal Register* notice. And as I understand it, I think they are moderately close to an agreement, which is why they are saying they can do it if they can do it if they get to December 20<sup>th</sup>. I hope that would be the case.

We have hope that works with the case, because the only agency that I think that can outside of that might be Homeland Security, and unfortunately I

- 1 | work for Homeland Security. So that could create
- 2 another issue. We won't, we have dealt with it before,
- 3 | we will deal with it again. We will do our best to
- 4 find a way to move this along as fast as possible at
- 5 that time. Okay. So --
- 6 MR. McNULTY: Your Honor, just one logistics
- 7 | point on the Federal Register notice, we anticipate
- 8 | that comments submitted by an interested person would
- 9 be collected on Regulations.gov.
- 10 THE COURT: Yes. I would imagine, that would
- 11 be the, interested persons will go to Regulations.gov
- 12 and they are available to the world there. And we
- 13 | we'll make sure everyone has the right citation, it's
- 14 | the right regulatory identification number and
- 15 everything else. And anyone can -- any of the parties
- 16 can constantly check on Regulations.gov about the
- 17 mechanism, about how to view comments that are posted.
- Okay, following that, I will then, once
- 19 | that's all together I will collect all this information
- 20 and I will prepare my recommended decision as soon as
- 21 possible.
- Now, turn to the next issue which is the
- 23 parties are aware that NMFS has filed a Motion
- 24 requesting revisions to the regulations. And again, I
- 25 | want to ask that the parties give a, you know, make a

- 1 separate section about any issues they have in their
- 2 | submissions concerning this Motion. Now, I'd like to --
- 3 | could NMFS please put a brief, my understanding of this
- 4 | is that we are reconciling, the revisions will
- 5 reconcile the term struck to match IWC definitions.
- 6 Just let me hear -- we are aware where we are with
- 7 that.
- MS. BEALE: Yeah, I'm not sure that that
- 9 | characterization is entirely correct, I can't recall
- 10 off the top of my head the IWC definition. The intent
- 11 of the revision was to clarify that under the Proposed
- 12 Regulations, and this is stated in the preamble to the
- 13 | Proposed Rules, the assumption is that any whale that
- 14 is struck would die as a result. And Mr. Schubert had
- 15 raised in his testimony that there was an ambiguity in
- 16 how the regulation was written to suggest that multiple
- 17 strikes on the same whale would count against the
- 18 strike limits.
- 19 THE COURT: Okay.
- 20 MS. BEALE: So the clarification was a slight
- 21 redefinition to clarify that intention. And there were
- 22 | a couple of other minor technical corrections in
- 23 response to issues raised by Mr. Schubert in particular
- 24 about a few places where we probably could clarify the
- 25 intention. And that is actually noted in the

- 1 | submission that we provided. There's two versions that
- 2 | we submitted one version of the regs had highlighted
- 3 | showing the --
- 4 THE COURT: Highlighted, and one is a plain
- 5 | clean one.
- 6 MS. BEALE: With a comment and it did have an
- 7 explanation.
- 8 THE COURT: Right.
- 9 MS. BEALE: And there was a substantive
- 10 proposed change that was in response to an issue the
- 11 Tribe raised about the ability for Tribal members to
- 12 consume edible products if they live off the
- 13 reservation within their own residences.
- 14 THE COURT: Okay.
- MS. BEALE: And that was --
- 16 THE COURT: Okay, that was the other side.
- 17 The other side is basically a, it's a relaxation of the
- 18 rule for enrolled members of the tribe who live off
- 19 reservation. Yeah.
- 20 So those are the two which are in there,
- 21 | which again, I'm taking this as a request that I modify
- 22 | the rule as -- in my decision and my recommendation to
- 23 accomplish that. And so the parties, again, please
- 24 make their comments on that.
- 25 We also notified the parties that we did

- 1 receive an ex parte communication from the Assistant
- 2 | Secretary of the Department of the Interior, Assistant
- 3 | Secretary for Indian Affairs. And again, we will, this
- 4 has been placed in the record, it will not be
- 5 | considered as part of the record. It will be added
- 6 | when -- it will be appended to the comments. It will
- 7 be treated just as a comment. And again, the views of
- 8 another Agency.
- 9 All right. Are there any other questions or
- 10 any issues that we need to discuss before recess?
- MR. GOSLINER: Yes, Your Honor, I have two --
- 12 the first of which is I'd like to seek clarification of
- 13 | what you will take judicial notice of, and
- 14 specifically, the historic Federal Register notices,
- 15 and the like.
- 16 THE COURT: Again, under the APA I can take
- 17 official notice of anything in which a court of law
- 18 | would normally take judicial notice of. If you've got
- 19 a citation to law, or citation, just make a citation,
- 20 | you don't, I don't have to take, I automatically have
- 21 | noticed of all court law and all statutes, or
- 22 regulations. If it is a guidance document or a non-
- 23 regulatory document that's been filed or scientific
- 24 papers that have been regularly filed and are in a
- 25 | public domain, I will -- I can take I will take

official notice of those documents. 1 MR. GOSLINER: Thank you. And my other 2 question was do you intend, or will consider setting 3 page limits for the briefs? 4 5 THE COURT: This has been a very complex 6 matter with multiple witnesses. I would again, what will not be helpful would be giant documents -- if you 7 8 are going to be filing, and again, no more exhibits are to be filed, just again references in briefing. And 9 so, can the parties get it said in 75 pages? 10 MS. BEALE: I hope so. 11 MR. GOSLINER: So do I. 12 THE COURT: All right. 13 MR. SLONIM: Your Honor, is that inclusive of 14 15

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proposed findings and conclusions or is that a brief? THE COURT: Comments and conclusions, what we will do is I will send the parties a format for making comments and conclusions. I would, those would be separate from your brief and reasons therefore. Again they would be enumerated by each finding of fact and I want, and findings of fact should basically be a sentence or two long with a citation to the record where they intend, what you are dealing with. I don't want to see large conclusory two paragraph or three

paragraph findings because I have to rule on it.

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I would like, because again you are probably
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    going to be referencing them in your, you can reference
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    them, the findings and explanations in your brief. I
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    would try to keep it somewhere between 35 and 50 pages.
    You know again, and the conclusions -- and again a
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    finding of fact really means a finding of fact. And
    again if the parties wish, they can ask that they --
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    since the regs are using it I guess I'm not.
              Normally what I do is I give the parties the
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    option of saying, this is a findings of fact as would
    be done in the courts of law. Because under the APA I
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    have to review and make findings on each one. So, but
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    this is through the APA and this is a full APA one. So
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    I will treat it and have to make, I will be issuing
    separate orders, you know, reviewing and making my
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    findings on the conclusions and on your findings of
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    fact and conclusions of law. And it will be part of
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    my, and it will be all appended to my recommended
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    decision.
                           And Your Honor, just --
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              MR. EUBANKS:
              THE COURT: We have a format that we can,
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    we'll send the parties a format that we generally
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MR. EUBANKS: And would it be helpful for

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conclusions of law.

recommend for the presentation of findings of fact and

- 1 Your Honor, I know a lot of judges, Article Three
- 2 Judges they want proposed findings and conclusions
- 3 | submitted both in PDF format for proper submission, and
- 4 then also in Word format to make it easier to do
- 5 | whatever you need to do. So you, however you find.
- 6 THE COURT: We would greatly appreciate it in
- 7 both formats. And so you file it electronically, yes.
- 8 Because it makes it so much easier than taking it --
- 9 and again, for the record in PDF and again a separate
- 10 | courtesy copy in Word. That makes it a lot easier to
- 11 do the review.
- 12 MR. GRUBER: Your Honor, this is more of a
- 13 housekeeping issue, but regarding exhibits that were
- 14 introduced during the hearing.
- THE COURT: Yes.
- MR. GRUBER: I just wanted to, maybe we all
- want to be clear about what's been offered and has been
- 18 admitted, or if there is a request to admit. So I'd
- 19 like, for the Tribe during the very last part of Mr.
- 20 | Scordino's testimony we introduced Exhibit M-0311 it
- 21 | was a IWC Scientific Committee document and relating to
- 22 | the Russian harvest of gray whales, and I believe Your
- 23 | Honor admitted it, although --
- 24 THE COURT: Again, if it came in and was
- 25 discussed on the record, it's admitted.

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MR. GRUBER: Okay, and so --
1
              THE COURT: We just need to make sure, and
2
    when you get the record, if there were, well during the
3
    correction period, if there are any exhibits which you
4
    believe should be in, that were, just point where it
5
    should be in the record and we will make sure it gets
6
    in the record.
7
              MR. GRUBER: Okay, and then during my cross
8
    of Mr. Schubert I introduced three exhibits and I
9
    didn't refer to them by the footer that I put on there,
10
    I would like to do that if possible.
11
              THE COURT: And those are in the record.
12
              MR. GRUBER: Okay, and I shared those with
13
14
    everyone as well.
              THE COURT: Yeah.
15
              MR. GRUBER: Thank you very much.
16
              THE COURT: And the only thing I think, and
17
    Mr. Sommermeyer will be sending us that copy. We have
18
19
    the link, I believe it's, we've been given the link.
              MR. SOMMERMEYER: You have the whale book.
20
              MS. PRUETT: No, no, we are not talking about
21
22
    that. The documents that you submitted previously,
    that you said --
23
              MR. SOMMERMEYER: Yeah, there's also, yeah,
24
    right. And then the three IWC documents, from the IWC
25
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- 1 website (inaudible few words). Yeah, I can send those
- 2 by email, would probably be easiest.
- THE COURT: That is fine. Those are the ones
- 4 | that were submitted, I know we don't have a hard copy
- of that now, it disappeared.
- 6 MR. SOMMERMEYER: Yeah.
- 7 THE COURT: We will get an email version of
- 8 | that. That is the one that Doctor Scordino reviewed,
- 9 that was the list of, it was an IWC document that
- 10 listed how many whales were taken in various places.
- 11 And it was given to the witness and we didn't, it
- 12 didn't come back, it went somewhere. And we do have a
- 13 | link to it but I'd like to, if we get a hard copy that
- 14 | would be great to add to the record.
- MR. SOMMERMEYER: And just to clarify, the
- 16 three exhibits that were proposed by the Tribe on the
- 17 | internet, the comments on whaling that during Doctor
- 18 Villegas-Amtmann's testimony, my understanding is that
- 19 those did not come in they were not referred to in the
- 20 record.
- 21 THE COURT: She didn't see it.
- MR. SOMMERMEYER: Right.
- 23 THE COURT: I mean, the problem is, it is in
- 24 | the record because all documents that are filed,
- 25 period. Because in the administrative law even if

- there is a letter that comes in or whatever, whatever documents are filed.
- MR. SOMMERMEYER: Right.
- THE COURT: In the record are a part of the record. So, it's in the record, but again, it wasn't referred to by the witness, and that's --
- 7 MR. SOMMERMEYER: Okay, thank you.
- 8 THE COURT: She didn't see it.
- 9 MR. SOMMERMEYER: No, she did not.
- MS. BEALE: I wanted to make one note, Your
  Honor. Brian, is one of the exhibits you were
- 12 referring to the Listing Petition?

that cross.

(inaudible word).

16

- 13 MR. GRUBER: Yes, that was Schubert Cross
  14 Exhibit M-03, but we also, we have discussed with the
  15 witness, and he referred to the three exhibits during
- MS. BEALE: I asked because I don't propose
  submitting this into the record or anticipate there is
  a need to do so because it's published in *Federal*Register. But NMFS did provide a response, an official
  response to that Petition. And it looks like that's
  located at 66 FR 32305. I presume having that other
  document introduced allows us to refer to this more
- 25 MR. GRUBER: Yeah, I have no objection to

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that additional, it's a Federal Register cite, so it
1
    sounds like that's something --
2
              MS. BEALE: Correct, I don't propose
3
    submitting it, I just wanted to make that clear.
4
5
              MR. GRUBER: Okay, thank you.
6
              THE COURT: Okay. All right.
              MR. McNULTY: One other, Your Honor, if you
7
8
    would indulge me.
              THE COURT: I will.
9
              MR. McNULTY: For purposes of planning do you
10
    have any sense of when we might expect a recommended
11
    decision? There's many things that happen as soon as
12
    we receive that recommended decision, so that's why I
13
14
    ask.
              THE COURT: What we will be doing, while this
15
    is happening, again, we will be working on the
16
    structure of a decision. Then I go through, and I will
17
    be reviewing the record and my staff and I will be
18
19
    working diligently. I have set up my schedule to
   minimize the hearings that I'm doing in the interim. I
20
    don't want to make a promise I can't keep because I
21
22
   haven't seen all the record, but we, the rules call for
   me to promptly issue a recommended decision and again I
23
24
    am hoping within, once I have a final record in front
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of me that I'm clicking through everything and going

- 1 through and finishing off.
- I can't make a promise, but we will do it as
- 3 | fast as we can. I am looking at, we have the next, the
- 4 first three months of the year we have really laid out
- 5 having very few hearings to be able to spend an awful
- 6 | lot of time reviewing this record and getting a
- 7 recommended decision out and up to administrator. So
- 8 | we have dedicated a lot of time for that. And in the
- 9 | interim I'm trying to knock off a whole bunch of
- decisions in between so by the time I get the full
- 11 record I don't have that many other cases in my
- 12 wheelhouse.
- MR. McNULTY: We appreciate that, thank you,
- 14 Your Honor.
- 15 THE COURT: Okay. Anything further? All
- 16 | right, MMC are you -- AWI?
- MR. EUBANKS: Nothing from AWI, Your Honor.
- THE COURT: Sea Shepherd?
- 19 MR. SOMMERMEYER: No, Your Honor.
- 20 MS. OWENS: I can't think of anything.
- 21 THE COURT: Okay. The Makah?
- MR. GRUBER: No, no Your Honor.
- 23 THE COURT: Okay, and NMFS, I think we are
- 24 all set?
- MS. BEALE: Yes, Your Honor.

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THE COURT: Okay, I want to thank you. I
1
2
    want to thank you for your professionalism, and I want
3
    to thank you, we have a lot of evidence, a lot of
    information. And I will, we will work once the record
4
    is complete we will work to get the recommended
5
    decision out to you as soon as possible. Thank you
6
7
    very much. We are adjourned.
8
         (At 9:46 Pacific Time the proceedings are
9
10
    adjourned.)
11
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#### CERTIFICATION

This certificate is valid only for a transcript accompanied by my original signature required on this page.

I hereby certify that the proceedings in the matter of National Oceanographic and Atmospheric Administration, Docket number 19-NMFS-0001, hearing heard on Friday, November 15, 2019, before the Honorable George J. Jordan, were recorded by means of audiotape.

I further certify that, to the best of my knowledge and belief, page numbers one to two hundred thirty-one constitute a complete and accurate transcript of the proceedings as transcribed by me.

I further certify that I am neither a relative to nor an employee of any attorney or party herein, and that I have no interest in the outcome of this case.

In witness whereof, I have affixed my signature this 10th day of December, 2019 and Corrections 1-21-2020.

Sally S. Gessner

Sally S. Gessner, CER Certified Electronic Court Reporter